Message Text

CONFIDENTIAL

PAGE 01 BONN 04763 021652 Z

45

ACTION EUR-10

INFO OCT-01 SS-14 ADP-00 NSC-10 NSCE-00 CIAE-00 INR-10

NSAE-00 RSC-01 L-02 MBFR-02 GAC-01 SAJ-01 ACDA-10

PM-03 TRSE-00 IO-03 OMB-01 NEA-05 PRS-01 RSR-01 /076 W

R 021600 Z APR 73
FM AMEMBASSY BONN
TO SECSTATE WASHDC 4227
INFO SECDEF WASHDC
AMEMBASSY LONDON
AMEMBASSY HELSINKI
AMEMBASSY MOSCOW
AMEMBASSY PARIS
USMISSION BERLIN

CONFIDENTIAL BONN 4763

LIMDIS

HELSINKI FOR MPT DEL

E. L. 11652: GDS TAGS: PFOR, GW

USMISSION NATO

SUBJ: CSCE: DECLARATION OF PRINCIPLES

- 1. WE HAVE NOTED SOVIET INSISTENCE ON SEPARATE LISTING OF FRONTIER INVIOLABILITY OF PRINCIPLE, ITALIAN WISH TO MAINTAIN DIRECT SUBORDINATION OF FRONTIER PRINCIPLE TO NON- USE OR THREAT OF FORCE PRINCIPLE, FRG READINESS TO ACCEPT MORE TENUOUS LINKAGE (AS REPORTED HELSINKI 770) AND US DETERMINATION THAT MPT PRINCIPLES MANDATE MUST NOT PREJUDICE EVENTUAL CHARACTER OF EAST/ WEST DECLARATION OF PRINCIPLES.
- 2. IT OCCURS TO US THAT ONE POSSIBLE WAY TO RESOLVE THIS DIFFICULT YET IMPORTANT ISSUE WOULD BE TO LIST THE TWO PRINCIPLES SEPARATELY, IN BOTH THE MANDATE CONFIDENTIAL

CONFIDENTIAL

PAGE 02 BONN 04763 021652 Z

AND EVENTUAL DECLARATION, PER SOVIET DESIRE, WITH THE FRONTIER PRINCIPLE COMING IMMEDIATELY AFTER RPT AFTER THE FORCE PRINCIPLE AS IN THE SWISS PROPOSED MANDATE. BUT WHILE THE FORCE PRINCIPLE WOULD DROP THE "IN PARTICULAR" LINKAGE AND THUS NO LONGER REFER TO THE FRONTIER QUESTION, THE SEPARATE FRONTIER PRINCIPLE COULD BE DRAFTED TO CORRESPOND WITH THE SOVIET'S OWN INTERPRETATION, REITERATED BY MENDELEVICH (HELSINKI 843), THAT "THIS PRINCIPLE DOES NOT PRECLUDE PEACEFUL CHANGE". THIS PRINCIPLE COULD, FOR EXAMPLE, BE FORMULATED TO ENDORSE "INVIOLABILITY OF FRONTIERS TO CHANGES EXCEPT BY PEACEFUL MEANS".

- 3. IT MAY BE NOTED THAT THIS APPROACH TO THE MANDATE, WHICH WE HAVE NOT RPT NOT DISCUSSED WITH FRG OFFICIALS, IS CONSISTENT WITH THE FORMULATION IN THE ECOND SENTENCE OF PARA 2 OF THE DRAFT DECLARATION OF PRINCIPLES SUGGESTED IN STATE 53144. THAT DRAFT READ (LEAVING OUT THE "IN PARTICULAR"): "EACH STATE HAS THE DUTY TO REFRAIN FROM THE THREAT OR USE OF FORCE TO VIOLATE THE FRONTIERS OF ANY OTHER STATE".
- 4. WHILE THE FRG SHARES THE USG'S DETERMINATION THAT THE MPT MANDATE MUST NOT PREJUDICE THE EVENTUAL FORMULATION OF THE DECLARATION OF PRINCIPLES, SOME FONOFF OFFICIALS ALSO INTEND TO AGREE WITH DUTCH NATO PERM REP SPIERENBERG'S OBSERVATION IN THE MARCH 28 NAC (USNATO 1567, PARA 2), THAT THE ALLIES ARE UNLIKELY TO OBTAIN MUCH MORE AT CSCE ITSELF THAN THEY CAN OBTAIN IN THE MPT MANDATES. HILLENBRAND

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^{***} Current Handling Restrictions *** LIMDIS

^{***} Current Classification *** CONFIDENTIAL

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To: BERLIN EUR HELSINKI LONDON MOSCOW NATO **PARIS**

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